Realizing Social and Economic Opportunities through the Remediation of Contaminated Sites

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Introduction

- Aboriginal Affairs and Northern Development Canada (AANDC) is the custodian of federal lands in the North:
 - Responsible for the remediation of contaminated sites in the Yukon, Northwest Territories and Nunavut
- ◆ The mining industry is an important economic driver:
 - Mines were developed within historical legal frameworks when many environmental protection measures were inadequate.
- In 1999, the price of commodities dropped considerably and many mining companies filed for bankruptcy:
 - These abandoned mines became the responsibility of AANDC leaving the federal government with a significant liability.
- A mine site reclamation policy has since been developed to limit any future legacy of new and/or existing mines.
- The Northern Contaminated Sites Program was formed within AANDC to deal with abandoned contaminated sites in the North.

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Federal Contaminated Sites Action Plan

- ◆ \$3.5 billion, 15 year FCSAP funding established in 2005 to address federal contaminated sites.
 - There 18 custodians (departments, agencies or Crown corporations) that receive funding under FCSAP.
- Co-chaired by Environment Canada and the Treasury Board Secretariat
 - Expert support Departments provide technical review of proposals and advice to custodians.
- Priority setting
 - Projects ranked primarily according to health and ecological risk using science-based criteria.
 - Other considerations may include: impact on traditional lifestyles, risk of increasing liability if no action taken, potential legal issues.
- Cost-share, between FCSAP and custodian, ranges from 80% to 100% depending on total budget of the project.

Northern Contaminated Sites Program Mandate

Our Policy, which was adopted in 2002, is:

"to manage contaminated sites in a cost-effective and consistent manner, to reduce and eliminate, where possible, risk to human and environmental health and liability associated with contaminated sites."

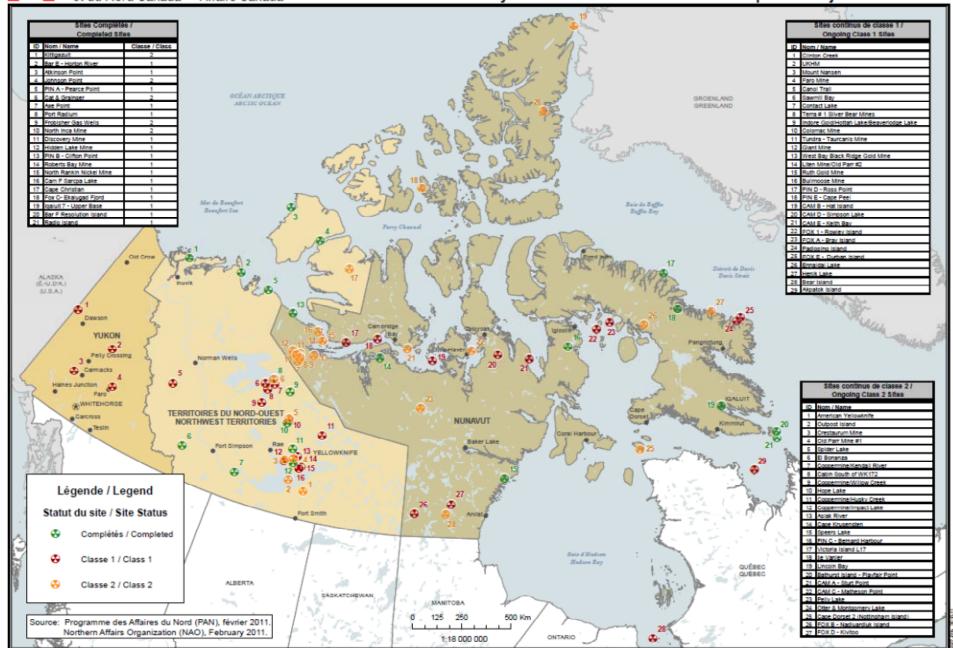
- Contaminated sites are classified according to their priority for action, following the Canadian Council of Ministers of the Environment (CCME) National Classification System (NCS) guidelines:
 - -Class 1: high priority

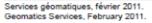
- Class N: not a priority

-Class 2: medium priority

- Class INS: insufficient information

- -Class 3: low priority
- The Program's database contains over 2,100 suspected contaminated sites, including 86 Class 1 and 2 sites with a liability of over C\$ 1.8 billion:
 - Faro Mine (~C\$ 685 million); and
 - Giant Mine (~C\$ 615 million).





Typical Sites

- Mega Sites (Faro Mine C\$685M and Giant Mine C\$615M)
 - Over one hundred million dollars to remediate
 - Over ten years to complete
 - No walk-away solution
- Large Sites (Tundra Mine C\$65M and Resolution Island C\$60M)
 - Twenty to one hundred million dollars to remediate
 - Five to ten years to complete
 - Long term monitoring required
- Medium Sites (Discovery Mine C\$15M and PIN-B Clifton Point C\$10M)
 - One to twenty million dollars to remediate
 - One to five years to complete
 - Walk away solution with minimal short-term monitoring required
- Small Sites (Casino Mine C\$0.5M and Arctic Mine C\$1M)
 - Up to one million dollars to remediate
 - Less than one year to complete
 - Walk away solution with no monitoring required

Stakeholder Consultation Process

- Consult early, consult often:
 - Step 1: Identify Suspected Site (1,2)
 - Step 2: Historical Review (1,2,3)
 - Step 3: Initial Testing Program (1,2,3)
 - Step 4: Classify Site
 - Step 5: Detailed Testing Program (1,2,3)
 - Step 6: Reclassify Site
 - Step 7: Develop Remediation Plan (1,2,3,4,5)
 - Step 8: Implement Remediation Plan (1,2,3,4,5)
 - Step 9: Confirmatory Sampling
 - Step 10: Long Term Monitoring (1,2,3)

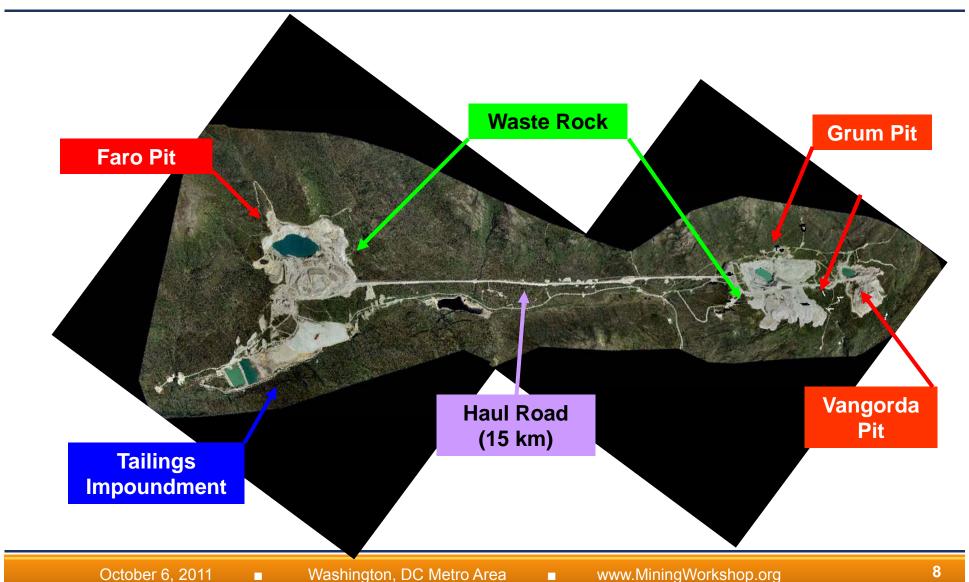
Level of consultation

- 1 Inform
- 2 Gather
- 3 Discuss
- 4 Engage
- 5 Partner

Faro Mine Complex

- Lead/Zinc mine operational from 1969 to 1998
 - Largest lead/zinc mine in Canada producing 15% of the worlds lead/zinc output
 - Located in the traditional territory of the Ross River Dena Council
 - Upstream of the community of Pelly Crossing
- ◆ 3 open pits (one pit with water having pH<3)
- 70 million MT of tailings including 4 dams
 - Covering 200 hectares (500 acres)
- ◆ 320 million MT of waste rock

Faro Site Layout



Closure Options

- Based on Peer Review recommendations and outputs of community consultation, large selection of closure alternatives were eliminated/refined.
- Common elements include:
 - Resloping and covering waste rock
 - Revegetation of soil covers and other areas
 - Diversion of clean water around the site
 - Long-term collection and treatment of contaminated water
 - Long-term management of water treatment sludge
 - Long-term storage of water in pits
 - Long-term maintenance of remaining site facilities (diversions, covers, water collection systems, water treatment systems, dams, etc.)
 - Long-term monitoring of environmental conditions (water, animals, plants, climate, etc.)

Tailings Closure Options

- Option 2: Dry Cover (C\$400M)
 - Upgrade Faro Creek diversion
 - Reslope, cover and revegetate waste rock
 - Cover tailings with soil
- Option 3: Partial Relocation (C\$500M)
 - **Upgrade Faro Creek diversion**
 - Reslope, cover and revegetate waste rock
 - Move a portion of the tailings and cover remaining with soil
- Option 1: Complete Relocation (C\$600M)
 - Upgrade Faro Creek diversion
 - Reslope, cover and revegetate waste rock
 - Move all tailings

Selection of Preferred Option

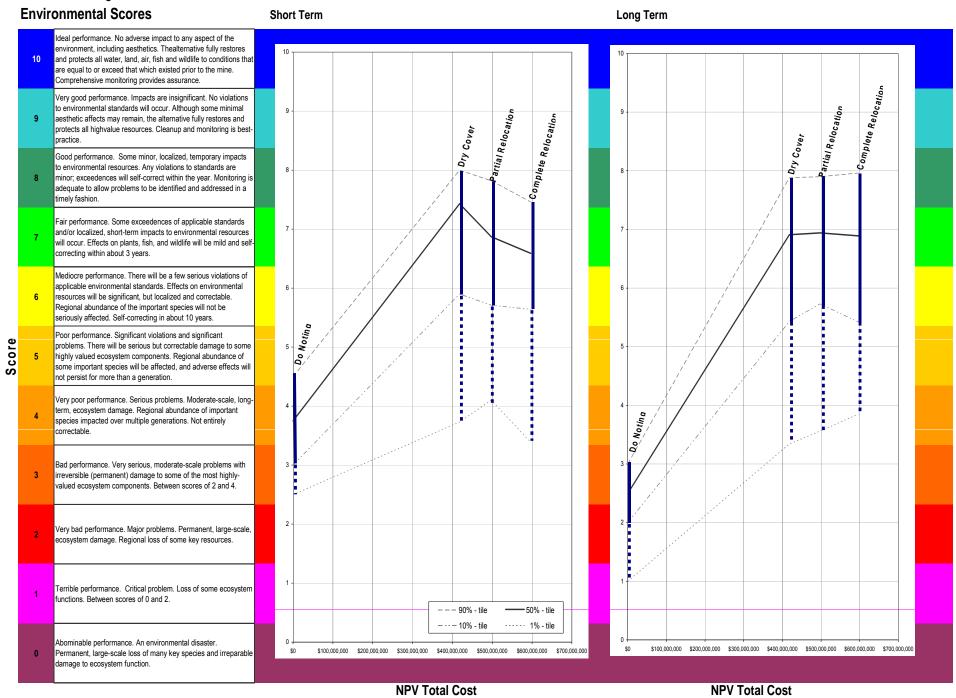
- Multi-variable Assessment (MAA) process
 - Representation by aboriginal groups, technical advisors, peer review experts, territorial government
- Each project objective converted into measurable sub-objectives:
 - Environment, public H&S, worker H&S, traditional land use, local land-use, local socio-economic benefits, regional socio-economic benefits, cost
- For each sub-objective short term (40 years) and long-term (500-1000 years) timelines were considered
- Described the performance of each alternative for each sub-objective for both short and long-terms scenarios
- Conducted assessment by individually assigning scores from 0-10 for the expected performance of each option to meet sub-objectives
- Assigned individual weightings for each sub-objective (relative importance of each objective)
- Produced bar charts of results

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Conducted sensitivity analysis to determine the influence of weightings on the results

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Faro Mine & Tailings



Final Preferred Option

- All options meet the objectives of the major stakeholders.
- Cost-benefit analysis revealed marginal, and in some cases, reduced benefit by spending an extra \$100M for the partial relocation and an extra \$200M for the full relocation of tailings over the stabilize the tailings in place option.
- Final option selected was stabilize tailings in place with a dry cover.
 - Letter of support received from all parties (Aboriginal group and Territorial Government).
- 20 year remediation phase followed by 100+ years of water treatment

Program Results

- Expenditures of almost \$1B:
 - 27 sites completed to-date, 3 more to be completed this year.
- ◆ Consultations (2005 to 2010):
 - over 8,300 people have attended 587 community consultation sessions, workshops and site tours organized by the Program.
- Economic (2005 to 2010):
 - provided over 1,000,000 person-hrs of employment:
 - includes approximately 800,000 person-hrs (80%) Northern and/or Aboriginal employment.
 - entered into remediation contracts worth in excess of \$330M:
 - includes contracts in excess of \$290M (88%) with Northern and/or Aboriginal companies.
- Training (2005 to 2010):
 - delivered close to 75,000 hours of training to over 3,700 employees

Thank you

